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ADDITIONAL REPORT

OF THE

JOINT COMMITTEE ON REDUCTION OF NONESSENTIAL FEDERAL EXPENDITURES CONGRESS OF THE UNITED STATES

PURSUANT TO

SECTION 601 OF THE REVENUE ACT OF 1941

ON

FEDERAL PERSONNEL AND PAY

AUGUST AND JULY 1954

Printed for the use of the Joint Committee on Reduction of Nonessential Federal Expenditures

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CONGRESS OF THE UNITED STATES

JOINT COMMITTEE ON REDUCTION OF NONESSENTIAL FEDERAL EXPENDITURES

CREATED PURSUANT TO SECTION 601 OF THE REVENUE ACT OF 1941

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FEDERAL PERSONNEL IN EXECUTIVE BRANCH, AUGUST AND JULY 1954, AND PAY JULY AND JUNE 1954

NOTE WITH REFERENCE TO PERSONAL SERVICE EXPENDITURE FIGURES

It should be noted that the latest expenditure figures for personal service shown in table I of this report are for the month of July 1954 and that they are compared with personal service expenditure figures for the month of June 1954, whereas the latest employment figures covered in this report are for the month of August 1954 and are compared with the month of July 1954. This lag in personal service expenditure figures is necessary in order that actual expenditures may be reported.

(Figures in the following report are compiled from signed official personnel reports by the various agencies and departments of the Federal Government. Table I shows total personnel employed inside and outside continental United States, and pay, by agency. Table II shows personnel employed inside continental United States. Table III shows personnel employed outside continental United States. Table IV gives by agency the industrial workers employed by the Federal Government. For purposes of comparison, figures for the previous month are shown in adjoining columns. Table V is a separated report on foreign nationals who are not counted in tables I, II, III, or IV.)

PERSONNEL AND PAY SUMMARY

(See table I, p. 3)

Information in monthly personnel reports for August 1954 submitted to the Joint Committee on Reduction of Nonessential Federal Expenditures is summarized as follows:

Total and major categories	Civilian personnel in executive branch			Payroll (in thousands) in executive branch		
	In August numbered—	In July numbered—	Increase (+) or decrease (−)	In July was—	In June was—	Increase (+) or decrease (−)
Total [1]	**2,329,317**	**2,332,200**	**−2,883**	**$775,689**	**$781,945**	**−$6,256**
Agencies exclusive of Department of Defense	1,182,401	1,185,723	−3,322	402,727	403,451	−724
Department of Defense	1,146,916	1,146,477	+439	372,962	378,494	−5,532
Inside continental United States	2,143,075	2,147,589	−4,514			
Outside continental United States	186,242	184,611	+1,631			
Industrial employment	700,818	699,906	+912			
Foreign nationals	**387,684**	**404,460**	**−16,776**	**25,575**	**24,391**	**+1,184**

[1] Exclusive of foreign nationals shown in the last line of this summary.

Table I, page 3, breaks down the above figures on employment and pay by agencies.

Table II, page 6, breaks down the above employment figures to show the number inside continental United States by agencies.

Table III, page 8, breaks down the above employment figures to show the number outside continental United States by agencies.

Table IV, page 9, breaks down the above employment figures to show the number in industrial type activities by agencies.

Table V, page 10, shows foreign nationals by agencies not included in tables I, II, III, or IV.

NOTE

It should be noted that effective with this report and with figures for the beginning of fiscal year 1955, on July 1, 1954, the following changes have been made:

1. The personnel and pay summary on page 1 has been revised to show (1) total civilian employment and payroll, (2) employment and payroll by executive agencies exclusive of the Department of Defense, (3) civilian employment and payroll for the Department of Defense, (4) employment inside and outside continental United States, (5) employment in industrial-type activities, and (6) employment of foreign nationals not included in other figures in the summary. The breakdown of civilian employment within the Defense Department has been eliminated from the summary but may be found in table I.

2. The text of the report has been eliminated because the substance is covered in the summary.

3. The categories headed "Emergency agencies" and "Postwar agencies" have been eliminated from tables I, II, and III. Remaining agencies previously listed under these headings are now carried under "Independent agencies," reflecting change of status.

4. The breakdown of civilian employment by the Department of Defense, as between inside and outside continental United States, has been eliminated from the table of totals, No. I, but it is still shown in the more appropriate tables Nos. II and III.

5. The columns of table I have been transposed to show the latest figures first, and those of the preceding month second. Personnel columns in other tables have been made to conform.

6. Industrial employment is now determined by the overall functional nature of the program or activity providing the employment, whereas before effort was made to base it on the characteristics of individual jobs.

7. The Mutual Defense Assistance Program table, formerly No. V, has been discontinued because, under expanded activities, it no longer reflects complete reporting of employees assigned to military assistance programs.

TABLE I.—*Consolidated table of Federal personnel inside and outside continental United States employed by the executive agencies during August 1954, and comparison with July 1954, and pay for July 1954, and comparison with June 1954*

Department or agency	Personnel				Pay (in thousands)			
	August	July	Increase	Decrease	July	June	Increase	Decrease
Executive departments (except Department of Defense):								
Agriculture	77,475	76,836	639		$24,982	$24,130	$852	
Commerce [1]	41,564	41,811		247	16,388	17,125		$737
Health, Education, and Welfare	35,747	35,606	141		12,879	13,188		309
Interior	55,350	56,615		1,265	20,921	20,654	267	
Justice	31,082	31,292		210	13,213	12,943	270	
Labor	5,053	5,120		67	2,175	2,197		22
Post Office	508,042	509,739		1,697	[2] 161,085	161,525		440
State	20,840	20,615	225		6,809	6,917		108
Treasury	81,205	81,100	105		31,669	32,234		565
Executive Office of the President:								
White House Office	267	263	4		138	134	4	
Bureau of the Budget	419	427		8	254	251	3	
Council of Economic Advisers	33	26	7		20	19	1	
Executive Mansion and Grounds	71	100		29	21	21		
National Security Council [3]	25	26		1	16	16		
Office of Defense Mobilization	317	356		39	181	194		13
President's Advisory Committee on Government Organization	6	4	2		2	2		
Independent agencies:								
Advisory Committee on Weather Control	19	[4] 12	7		1		1	
American Battle Monuments Commission	865	851	14		105	106		1
Atomic Energy Commission	6,029	6,096		67	3,000	2,928	72	
Board of Governors, Federal Reserve System	570	569	1		264	259	5	
Civil Aeronautics Board	541	538	3		279	276	3	
Civil Service Commission	4,239	4,295		56	1,748	1,855		107
Commission on Inter-governmental Relations	56	51	5		23	18	5	
Committee on Retirement Policy for Federal Personnel						9		9
Defense Transport Administration	20	20			11	16		5
Export-Import Bank of Washington	132	131	1		75	73	2	
Farm Credit Administration	1,085	1,104		19	518	513	5	
Federal Civil Defense Administration	664	693		29	377	377		
Federal Coal Mine Safety Board of Review	8	8			4	3	1	
Federal Communications Commission	1,110	1,124		14	549	564		15
Federal Deposit Insurance Corporation	1,062	1,035	27		459	454	5	

[1] August figure includes 1,061 seamen on the rolls of the Maritime Administration and their pay

[2] Subject to revision.

[3] Exclusive of personnel and pay of the Central Intelligence Agency.

[4] Revised on basis of later information.

TABLE I.—*Consolidated table of Federal personnel inside and outside continental United States employed by the executive agencies during August 1954, and comparison with July 1954, and pay for July 1954, and comparison with June 1954*—Continued

Department or agency	Personnel				Pay (in thousands)			
	August	July	Increase	Decrease	July	June	Increase	Decrease
Independent agencies—Con.								
Federal Mediation and Conciliation Service	356	359		3	$228	$229		$1
Federal Power Commission	653	662		9	328	328		
Federal Trade Commission	588	595		7	312	315		3
Foreign Claims Settlement Commission	225	225			90		$90	
Foreign Operations Administration	5,806	5,997		191	2,487	2,323	164	
General Accounting Office	5,853	5,887		34	2,431	2,439		8
General Services Administration	26,052	26,138		86	8,337	8,715		378
Government Contract Committee	9	14		5	5	5		
Government Printing Office	6,776	6,792		16	3,021	2,879	142	
Housing and Home Finance Agency	10,652	10,700		48	4,612	4,604	8	
Indian Claims Commission	14	14			9	9		
Interstate Commerce Commission	1,868	1,876		8	867	872		5
National Advisory Committee for Aeronautics	7,150	7,186		36	3,148	3,098	50	
National Capital Housing Authority	288	288			105	106		1
National Capital Planning Commission	20	20			10	10		
National Gallery of Art	318	317	1		99	95	4	
National Labor Relations Board	1,183	1,200		17	611	632		21
National Mediation Board	102	106		4	75	83		8
National Science Foundation	186	181	5		84	84		
National Security Training Commission	5	5			3	3		
Panama Canal	15,599	[4] 15,566	33		4,434	3,361	1,073	
Railroad Retirement Board	2,338	2,346		8	818	798	20	
Reconstruction Finance Corporation						510		510
Renegotiation Board	621	629		8	400	393	7	
Rubber Producing Facilities Disposal Commission	23	23			11	13		2
Securities and Exchange Commission	702	699	3		376	381		5

[4] Revised on basis of later information.

TABLE I.—*Consolidated table of Federal personnel inside and outside continental United States employed by the executive agencies during August 1954, and comparison with July 1954, and pay for July 1954, and comparison with June 1954*—Continued

Department or agency	Personnel				Pay (in thousands)			
	August	July	Increase	Decrease	July	June	Increase	Decrease
Independent agencies—Con.								
Selective Service System	7,346	7,407		61	$1,684	$1,694		$10
Small Business Administration	711	646	65		349	321	$28	
Smithsonian Institution	525	541		16	186	188		2
Soldiers' Home	940	922	18		190	171	19	
Subversive Activities Control Board	32	34		2	20	19	1	
Tariff Commission	197	193	4		102	106		4
Tax Court of the United States	141	140	1		74	74		
Tennessee Valley Authority	23,986	24,006		20	10,519	10,694		175
United States Information Agency	9,542	9,554		12	2,333	2,172	161	
Veterans' Administration	177,698	177,992		294	56,203	56,656		453
War Claims Commission						70		70
Total, excluding Department of Defense	**1,182,401**	**1,185,723**	**1,311**	**4,633**	**402,727**	**403,451**	**3,263**	**3,987**
Net decrease, excluding Department of Defense			**3,322**				**724**	
Department of Defense:								
Office of the Secretary of Defense	1,882	1,903		21	1,003	1,023		20
Department of the Army	435,343	436,235		892	125,661	128,795		3,134
Department of the Navy	411,319	411,954		635	147,310	149,910		2,600
Department of the Air Force	298,372	296,385	1,987		98,988	98,766	222	
Total, Department of Defense	**1,146,916**	**1,146,477**	**1,987**	**1,548**	**372,962**	**378,494**	**222**	**5,754**
Net change, Department of Defense			**439**				**5,532**	
Grand total, including Department of Defense	**2,329,317**	**2,332,200**	**3,298**	**6,181**	**775,689**	**781,945**	**3,485**	**9,741**
Net decrease, including Department of Defense			**2,883**				**6,256**	

TABLE II.—*Federal personnel inside continental United States employed by executive agencies during August 1954, and comparison with July 1954*

Department or agency	August	July	Increase	Decrease
Executive departments (except Department of Defense):				
Agriculture	76,278	75,653	625	
Commerce [1]	38,569	38,760		191
Health, Education, and Welfare	35,246	35,108	138	
Interior	48,280	49,389		1,109
Justice	30,578	30,784		206
Labor	4,931	4,990		59
Post Office	505,698	507,395		1,697
State	5,786	5,701	85	
Treasury	80,202	80,090	112	
Executive Office of the President:				
White House Office	267	263	4	
Bureau of the Budget	419	427		8
Council of Economic Advisers	33	26	7	
Executive Mansion and Grounds	71	100		29
National Security Council [2]	25	26		1
Office of Defense Mobilization	317	356		39
President's Advisory Committee on Government Organization	6	4	2	
Independent agencies:				
Advisory Committee on Weather Control	19	[3] 12	7	
American Battle Monuments Commission	16	16		
Atomic Energy Commission	6,008	6,075		67
Board of Governors, Federal Reserve System	570	569	1	
Civil Aeronautics Board	533	530	3	
Civil Service Commission	4,229	4,285		56
Commission on Inter-Governmental Relations	56	51	5	
Defense Transport Administration	20	20		
Export-Import Bank of Washington	132	131	1	
Farm Credit Administration	1,073	1,092		19
Federal Civil Defense Administration	664	693		29
Federal Coal Mine Safety Board of Review	8	8		
Federal Communications Commission	1,084	1,098		14
Federal Deposit Insurance Corporation	1,061	1,034	27	
Federal Mediation and Conciliation Service	356	359		3
Federal Power Commission	653	662		9
Federal Trade Commission	588	595		7
Foreign Claims Settlement Commission	220	218	2	
Foreign Operations Administration	1,582	1,597		15
General Accounting Office	5,800	5,835		35

[1] August figure includes 1,061 seamen on the rolls of the Maritime Administration.
[2] Exclusive of personnel of the Central Intelligence Agency.
[3] Revised on basis of later information.

TABLE II.—*Federal personnel inside continental United States employed by executive agencies during August 1954, and comparison with July 1954*—Continued

Department or agency	August	July	Increase	Decrease
Independent agencies—Continued				
General Services Administration	25,935	26,020		85
Government Contract Committee	9	14		5
Government Printing Office	6,776	6,792		16
Housing and Home Finance Agency	10,526	10,572		46
Indian Claims Commission	14	14		
Interstate Commerce Commission	1,868	1,876		8
National Advisory Committee for Aeronautics	7,150	7,186		36
National Capital Housing Authority	288	288		
National Capital Planning Commission	20	20		
National Gallery of Art	318	317	1	
National Labor Relations Board	1,163	1,180		17
National Mediation Board	102	106		4
National Science Foundation	186	181	5	
National Security Training Commission	5	5		
Panama Canal	552	544	8	
Railroad Retirement Board	2,338	2,346		8
Renegotiation Board	621	629		8
Rubber Producing Facilities Disposal Commission	23	23		
Securities and Exchange Commission	702	699	3	
Selective Service System	7,145	7,206		61
Small Business Administration	711	646	65	
Smithsonian Institution	523	539		16
Soldiers' Home	940	922	18	
Subversive Activities Control Board	32	34		2
Tariff Commission	197	193	4	
Tax Court of the United States	141	140	1	
Tennessee Valley Authority	23,986	24,006		20
United States Information Agency	2,220	2,208	12	
Veterans' Administration	176,475	176,771		296
Total, excluding Department of Defense	**1,122,344**	**1,125,429**	**1,136**	**4,221**
Net decrease, excluding Department of Defense			**3,085**	
Department of Defense:				
Office of the Secretary of Defense	1,824	1,845		21
Department of the Army	383,736	385,521		1,785
Department of the Navy	381,014	381,521		507
Department of the Air Force	254,157	253,273	884	
Total, Department of Defense	**1,020,731**	**1,022,160**	**884**	**2,313**
Net decrease, Department of Defense			**1,429**	
Grand total, including Department of Defense	**2,143,075**	**2,147,589**	**2,020**	**6,534**
Net decrease, including Department of Defense			**4,514**	

TABLE III.—*Federal personnel outside continental United States employed by the executive agencies during August 1954, and comparison with July 1954*

Department or agency	August	July	Increase	Decrease
Executive departments (except Department of Defense):				
Agriculture	1,197	1,183	14	
Commerce	2,995	3,051		56
Health, Education, and Welfare	501	498	3	
Interior	7,070	7,226		156
Justice	504	508		4
Labor	122	130		8
Post Office	2,344	2,344		
State	15,054	14,914	140	
Treasury	1,003	1,010		7
Independent agencies:				
American Battle Monuments Commission	849	835	14	
Atomic Energy Commission	21	21		
Civil Aeronautics Board	8	8		
Civil Service Commission	10	10		
Farm Credit Administration	12	12		
Federal Communications Commission	26	26		
Federal Deposit Insurance Corporation	1	1		
Foreign Claims Settlement Commission	5	7		2
Foreign Operations Administration	4,224	4,400		176
General Accounting Office	53	52	1	
General Services Administration	117	118		1
Housing and Home Finance Agency	126	128		2
National Labor Relations Board	20	20		
Panama Canal	15,047	[1] 15,022	25	
Selective Service System	201	201		
Smithsonian Institution	2	2		
United States Information Agency	7,322	7,346		24
Veterans' Administration	1,223	1,221	2	
Total, excluding Department of Defense	**60,057**	**60,294**	**199**	**436**
Net decrease, excluding Department of Defense			**237**	
Department of Defense:				
Office of the Secretary of Defense	58	58		
Department of the Army	51,607	50,714	893	
Department of the Navy	30,305	30,433		128
Department of the Air Force	44,215	43,112	1,103	
Total, Department of Defense	**126,185**	**124,317**	**1,996**	**128**
Net increase, Department of Defense			**1,868**	
Grand total, including Department of Defense	**186,242**	**184,611**	**2,195**	**564**
Net increase, including Department of Defense			**1,631**	

[1] Revised on basis of later information.

TABLE IV.—*Industrial employees of the Federal Government inside and outside continental United States employed by executive agencies during August 1954 and comparison with July 1954*

Department or agency	August	July	Increase	Decrease
Executive departments (except Department of Defense):				
Agriculture	2,700	2,499	201	
Commerce	2,061	2,136		75
Interior	7,644	7,389	255	
Treasury	6,594	6,621		27
Independent agencies:				
Atomic Energy Commission	139	141		2
Federal Communications Commission	14	13	1	
General Services Administration	785	839		54
Panama Canal	7,824	7,843		19
Tennessee Valley Authority	19,927	19,903	24	
Total, excluding Department of Defense	**47,688**	**47,384**	**481**	**177**
Net increase, excluding Department of Defense			**304**	
Department of Defense:				
Department of the Army:				
Inside continental United States	[1] 214,296	215,272		976
Outside continental United States	[1] 27,516	27,040	476	
Department of the Navy:				
Inside continental United States	239,379	239,291	88	
Outside continental United States	6,834	6,832	2	
Department of the Air Force:				
Inside continental United States	151,868	151,627	241	
Outside continental United States	13,237	12,460	777	
Total, Department of Defense	**653,130**	**652,522**	**1,584**	**976**
Net increase, Department of Defense			**608**	
Grand total, including Department of Defense	**700,818**	**699,906**	**2,065**	**1,153**
Net increase, including Department of Defense			**912**	

[1] Subject to revision.

TABLE V.—*Foreign nationals working under United States agencies overseas, excluded from usual Federal personnel reporting because of the nature of their work or the source of funds from which they are paid, as of August 1954, and comparison with July 1954 (not included in tables I, II, III, or IV of this report)*

Country	Total		Army		Navy		Air Force	
	August	July	August	July	August	July	August	July
Germany	118,850	117,996	96,646	[1] 96,307	1,967	1,960	20,237	19,729
Japan	174,141	172,918	112,548	[1] 112,548	17,493	17,410	44,100	42,960
Korea	77,904	96,381	[2] 69,306	[1 2] 87,615			8,598	8,766
Lybia	193	194					193	194
Ryukyus	15,568	15,911	10,718	11,437	200	212	4,650	4,262
Saudi Arabia	397	392					397	392
Trinidad	631	668			631	668		
Total	**387,684**	**404,460**	**289,218**	**307,907**	**20,291**	**20,250**	**78,175**	**76,303**

[1] Revised on basis of later information.

[2] Includes 31,676 members of the Korean Service Corps in August as compared with 34,441 in July.

NOTE.—The Germans are paid from funds provided by German governments. Ryukyuans reported by the Army are paid from funds appropriated for personal service. All others are paid from funds appropriated for other contractual services.

STATEMENT BY SENATOR HARRY F. BYRD (D.VA.), CHAIRMAN OF THE JOINT COMMITTEE ON REDUCTION OF NONESSENTIAL FEDERAL EXPENDITURES, in connection with the monthly report on federal personnel and pay for September 1954. For release in afternoon papers Friday, November 12, 1954.

Executive agencies of the Federal Government reported regular civilian employment in the month of September totaling 2,317,565. This was a net decrease of 13,943 as compared with employment reported in the preceeding month of August.

This September 1954 employment was 84,245 less than employment in September a year ago. The September decrease continued the two-year downward trend of civilian employment.

Civilian employment as reported by the executive agencies of the Federal Government, by months, in fiscal year 1955, which began July 1, 1954, follows:

Month	Employment	Decrease
July	2,332,200	1,694
August	2,331,508	692
September	2,317,565	13,943

Total employment in civilian agencies during the month of September was 1,174,985, a decrease of 7,415 under the August total of 1,182,400. Total civilian employment in the military agencies in September was 1,142,580. This was a net decrease of 6,528 as compared with 1,149,108 in August.

Civilian agencies reporting the larger decreases were Agriculture Department with a decrease of 4,182, Post Office Department with a decrease of 2,421, Interior Department with a decrease of 1,960, Treasury Department with a decrease of 505, and Justice Department with a decrease of 366. These decreases were partially offset by an increase of 2,093 in the Department of Commerce.

While the Air Force reported an increase of 1,581 in civilian employment during September, the Army reported a decrease of 6,843, and the Navy reported a decrease of 1,270.

Inside continental United States civilian employment decreased 14,959, while an increase of 1,016 was reported in civilian employment outside continental United States.

Industrial employment by federal agencies in September totaled 712,787, a decrease of 2,406 as compared with August.

These figures are from reports certified by the agencies, as compiled today by the Joint Committee on Reduction of Nonessential Federal Expenditures.

FOREIGN NATIONALS

The total of 2,317,565 civilian employees certified to the committee by executive agencies in their regular monthly personnel reports included some foreign nationals employed in U. S. Government activities abroad, but in addition to these there were 384,239 foreign nationals working for U. S. military agencies overseas during the month of September who are not counted in the usual personnel report. The number employed in August was 393,729. A breakdown of this employment for September follows:

COUNTRY	TOTAL	ARMY	NAVY	AIR FORCE
Austria	190	--	--	190
England	6,224	--	--	6,224
France	16,035	10,743	--	5,292
Germany	119,589	97,179	1,965	20,445
Japan	171,892	111,395	17,493	43,004
Korea	68,865	68,865	--	--
Lybia	195	--	--	195
Ryukyus	203	--	203	--
Saudi Arabia	416	--	--	416
Trinidad	630	--	630	--
TOTAL	384,239	288,182	20,291	75,766